

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 EA-11 NEA-10 ISO-00 ACDA-19 AEC-11

AF-10 ARA-16 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NASA-04 NSAE-00 NSC-10 OIC-04 SPC-03 PA-03 PRS-01

RSC-01 SCI-06 SS-15 MBFR-04 USIA-15 SAJ-01 DRC-01

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FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC 9730

INFO AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY TEHRAN

AMEMBASSY TOKYO

USMISSION NATO

USMISSION GENEVA

C O N F I D E N T I A L SECTION 1 OF 2 USUN 3523

DISTO

E.O. 11652: GDS

TAGS: PFOR, PARM, UN, UR

SUBJ: SOV VIEWS ON VARIOUS DISARMAMENT ITEMS

1. SUMMARY. DURING MEETINGS ON SEPTEMBER 27 AND 28 BETWEEN SOV DONOFF DISARMAMENT OFFICIAL ATTENDING UNGA SESSION (SHUSTOV) AND USDELOFF (NEIDLE), AND US MISOFF, SHUSTOV MADE COMMENTS OF INTEREST REGARDING: SOV PROPOSAL TO CUT MILITARY BUDGETS (SEPTTEL); COMPREHENSIVE TEST BAN (SEPTTEL); CHEMICAL WEAPONS (CW) ARMS CONTROL NEGOTIATIONS; UNGA CW RESOLUTION, RATIFICATION OF BIOLOGICAL WEAPONS CONVENTION (BWC); SOV ATTITUDE TOWARD MEETING OF UN DISARMAMENT COMMISSION (UNDC); IRANIAN PROPOSAL FOR A NEW WDC SPECIAL COMITE; FUTURE SCHEDULE OF GENEVA DISARMAMENT

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CONFERENCE (CCD); CCD ENLARGEMENT; NON PROLIFERATION TREATY

(NPT) REVIEW CONFERENCE; AND HANDLING OF PREVENTION OF NUCLEAR WAR AGREEMENT (PNW) AT CURRENT UNGA. END SUMMARY.

2. CW ARMS CONTROL. SHUSTOV AFFIRMED THAT SOV'S WOULD VERY MUCH LIKE TO ENTER INTO NEGOTIATIONS AT CCD TO ACHIEVE A CW AGREEMENT AND THAT SOV'S WOULD BE PREPARED TO CONSIDER APPROACHES, OTHER THAN THEIR COMPREHENSIVE TREATY, AS POSSIBLE BASIS OF NEGOTIATIONS. WHEN ASKED WHETHER SOV'S HAD BEEN STUDYING RECENT JAPANESE PROPOSAL AND WHETHER THEY HAD ANY ATTITUDE TOWARDS IT, HE REPLIED THAT WHILE SOV'S WERE INTERESTED IN PROPOSAL, MOST IMPORTANT FACTOR FOR THEM WOULD BE ATTITUDE OF US. HE EXPLAINED THAT SOV'S HAVE THEIR STANDING POSITION IN FAVOR OF A COMPREHENSIVE CW BAN AND, ALTHOUGH THEY UNDERSTAND CRITICISMS WHICH HAVE BEEN MADE ABOUT THEIR PROPOSAL, THEY WOULD STAND BY IT UNTIL THERE WAS A REAL POSSIBILITY OF NEGOTIATION ON SOME OTHER BASIS. HE CONCLUDED BY SAYING THAT SOV'S AND MANY OTHERS HOPE US WOULD SOON STATE WHAT IT THOUGHT WAS DESIRABLE BASIS FOR NEGOTIATIONS. USDELOFF REPEATED STANDARD US POSITION THAT MATTER WAS UNDER STUDY AND WE COULD NOT SAY WHETHER OR WHEN WE WOULD TAKE ANY INITIATIVE IN NEGOTIATIONS.

3. UNGA CW RESOLUTION. SHUSTOV SAID THAT SOV POSITION ON UN RESOLUTION WOULD BE SAME AS THAT OF LAST YEAR. RESOLUTION SHOULD CHARACTERIZE CW AS HIGH PRIORITY ITEM AND ASK CCD TO GET BACK TO WORK URGENTLY. SOV'S DID NOT INTEND TO PRESS ANY PARTICULAR APPROACH TO CW TREATY, LIKE COMPREHENSIVE BAN. US DELOFF SAID HE WAS GLAD TO HEAR SOV'S DID NOT INTEND TO DO THIS; HE REMINDED SHUSTOV, HOWEVER, THAT NON ALIGNED DELS HAD PRESSED U.S. LAST YEAR FOR RES ENDORSING COMPREHENSIVE APPROACH AND US DEL HAD BEEN FORCED TO UNDERTAKE ALMOST ALL OF THE EFFORT TO KEEP RES OPEN TO ALL NEGOTIATING OPTIONS. US DELOFF EXPRESSED HOPE THAT SOV DEL, SINCE IT BASICALLY AGREED THAT RES SHOULD NOT ATTEMPT TO PREJUDGE OUTCOME OF NEGOTIATIONS, WOULD USE ITS INFLUENCE TO PREVENT NON ALIGNED FROM TRYING TO SCORE POINTS AT EXPENSE OF US DESIRE TO KEEP ALL NEGOTIATING OPTIONS OPEN. SHUSTOV AFFIRMED THAT SOV DEL WOULD BE CONFIDENTIAL

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SATISFIED WITH RESOLUTION SIMILAR TO THAT OF LAST YEAR AND THAT IT FULLY UNDERSTOOD THAT IMPORTANT QUESTION WAS WHETHER REAL POSSIBILITIES FOR NEGOTIATION COULD DEVELOP. SOV'S SPECIFICALLY DID NOT SEE UN RES AS MEANS OF DETERMINING WHAT SHOULD BE WORKED OUT IN SERIOUS NEGOTIATIONS.

4. BIOLOGICAL WEAPONS CONVENTION. SHUSTOV RAISED QUESTION OF STATUS OF US RATIFICATION OF CONVENTION.

HE SAID SOV'S DID NOT INTEND TO PRESS US PUBLICLY OR TO ADVERTISE THAT IT WAS READY TO RATIFY, WHICH WOULD HIGHLIGHT THAT US WAS NOT. SOV'S FELT HOWEVER THAT BWC WAS IMPORTANT AND POSITIVE AGREEMENT WHICH US AND USSR HAD TAKEN LEAD IN NEGOTIATING AND SOV'S WANTED TO SEE IT FULLY REALIZED AND ENTER INTO FORCE SOON. HE ASSUMED THAT REASON FOR DELAY IN SENATE FOREIGN RELATIONS COMITE WAS RELATED TO DISPUTE ABOUT INTERPRETATION OF GENEVA PROTOCOL. SHUSTOV THEN COMMENTED THAT, ALTHOUGH GENEVA PROTOCOL WAS MENTIONED IN BWC, THESE TWO ISSUES SHOULD BE VIEWED AS SEPARATE; PERHAPS, AT SOME TIME, A SOLUTION WOULD BE WORKED OUT ON GENEVA PROTOCOL, BUT IN ANY EVENT IT WOULD BE HIGHLY DESIRABLE FOR BWC TO ENTER INTO FORCE SOON. US DELOFF EXPLAINED STATUS OF BWC, I.E. THAT WE STRONGLY SUPPORTED BWC, THAT ADMINISTRATION HAD SUBMITTED IT TO SENATE AND HOPED THA FOREIGN RELATIONS COMITE AND SENATE WOULD ACT ON CONVENTION IN NEAR FUTURE. SHUSTOV ASKED WHETHER WE WOULD OBJECT TO CLAUSE IN THIS YEAR'S CW RESOLUTION WHICH EXPRESSED HOPE THAT BWC WOULD ENTER INTO FORCE AS SOON AS POSSIBLE. US DELOFF SAID THAT, WHILE WE CERTAINLY SHARED THIS VIEW, HE COULD NOT SAY WHETHER THIS WOULD BE A PARTICULARLY USEFUL OR HELPFUL ADDITION TO THE RESOLUTION.

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 3523

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5. UNDC. SHUSTOV REPEATED THAT SOV'S ARE DEFINITELY AGAINST A MEETING OF UNDC. THEY WILL SAY THAT THERE IS NO USEFUL PURPOSE TO A UNDC AND WILL TRY TO DISCOURAGE IT HOWEVER, THEY WILL NOT THREATEN TO BOYCOTT IT AND, IN FACT, THEY MAY SAY THAT IF IT WERE HELD THEY COULD BE EXPECTED TO PARTICIPATE MORE ACTIVELY "THAN SOME DELS." US DELOFF SAID THAT WE ALSO DID NOT WISH TO SEE A UNDC TAKE PLACE.

6. WDC SPECIAL COMITE. SHUSTOV SAID THAT SOV'S WERE NOT IN FAVOR OF IRANIAN PROPOSAL FOR RECONSTITUTION OF SPECIAL COMITE BECAUSE IT APPEARED TO GIVE NUCLEAR POWERS DIFFERENT STATUS FROM FULL PARTICIPANTS WHO WOULD BE NON NUCLEAR POWERS. SHUSTOV ASSERTED THAT IT CONFIDENTIAL

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WOULD BE HARMFUL TO HAVE ANY FURTHER "NON NUCLEAR MEETINGS" SINCE WE HAD SEEN HOW BAD THESE COULD BE AT TIME OF NON NUCLEAR CONFERENCE IN 1968. HE ADDED THAT IT WAS NOT REALLY POSSIBLE FOR USSR WHICH HAD BEEN PROPONENT FOR SEVERAL YEARS OF WDC TO ACCEPT SECOND CLASS STATUS ON A WDC COMITE. ON THE OTHER HAND, IF IRANIAN FORMULA FOR SPECIAL COMITE WOULD PERMIT SOV'S TO BE PRESENT IN COMITE AND PARTICIPATE FULLY, AS SOV FORM OF COOPERATION WITH COMITE, HE THOUGHT SOV'S WOULD GO ALONG WITH IT, EVEN IF OTHER NUCLEAR POWERS CHOSE TO "COOPERATE" ONLY BY CORRESPONDING OR DOING EVEN LESS. US DELOFF MADE CLEAR STANDING US POSITION THAT IT DID NOT SEE WDC SPECIAL COMITE EXERCISE AS FULFILLING ANY USEFUL PURPOSE. IN RESPONSE TO SPECIFIC QUESTION FROM SHUSTOV REGARDING IRANIAN DRAFT RESOLUTION, US DELOFF SAID THAT, ALTHOUGH WE HAD NOT COMMENTED FORMALLY ON IRANIAN TEXT, HE HAD NO REASON TO BELIEVE US VIEWS WOULD CHANGE REGARDING WDC SPECIAL COMMITTEE.

7. CCD'S SCHEDULE. SHUSTOV SAID THAT SOV'S WOULD CONTINUE TO GIVE FULL SUPPORT TO CCD. US DELOFF NOTED THAT IN GENEVA LATE THIS SUMMER SOVDEL HAD RAISED POSSIBILITY THAT CCD MIGHT MEET ONLY ONCE NEXT YEAR, IF THERE WERE NOT ANY DEVELOPMENTS LEADING TO ACTIVE NEGOTIATIONS. SHUSTOV COMMENTED THAT HE DID NOT AGREE WITH THIS; HE

BELIEVED THAT CCD SHOULD HAVE BOTH SPRING AND SUMMER SESSION AS IT HAS IN RECENT YEARS. HE THOUGHT SLOWDOWN IN CCD'S SCHEDULE WOULD BE MORE DAMAGING TO CCD THAN HAVING NORMAL TWO SESSIONS, EVEN IF THESE WERE NOT PARTICULARLY ACTIVE ONES.

8. ENLARGEMENT OF CCD. SHUSTOV SAID HE WAS IN FAVOR OF ENLARGING CCD AT CURRENT UNGA SESSION WITH TWO GERMANIES AND A FEW NON ALIGNED, AND HE THEREFORE THOUGHT TWO GERMANIES OUGHT TO PRESENT FORMAL APPLICATIONS FOR MEMBERSHIP AT AROUND TIME CMT 1 DISARMAMENT DEBATE BEGAN. SHUSTOV BELIEVED THAT SINCE TWO GERMANIES WERE "SERIOUS COUNTRIES", THEIR APPLICATIONS, AND THEIR ADDITION TO CCD, WOULD BE HELPFUL TO CCD WHICH IN TURN WOULD BE VIEWED AS SERIOUS BODY. US DELOFF COMMENTED THAT IT WAS VERY DIFFICULT AT THIS TIME TO SEE WHAT WOULD BE CONFIDENTIAL

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BEST TACTICS FOR HANDLING THIS ISSUE. HE EXPLAINED THAT IF THERE WER PREMATURE MOVE TO ENLARGE CCD, THIS COULD EVEN LEAD TO GREATER PRESSURE BY SOME TO CONVENE UNDC SO ENTIRE QUESTION OF DISARMAMENT FORUMS COULD BE CONSIDERED. SHUSTOV AGREED THAT WE SHOULD PROCEED CAUTIOUSLY AND NOT "GET OUT IN FRONT". HE RETURNED TO HIS THEME THAT SUCCESSFUL ENLARGEMENT WOULD ASSIST CCD AND WOULD THEREFORE MAKE PRESSURES FOR UNDC SMALLER.

9. NPT REVIEW CONFERENCE. SHUSTOV SAID THAT SOVIETS HAD CONSIDERED IN MOSCOW THE IDEAS WHICH US DEL HAD OUTLINED TO SOV'S IN GENEVA RE POSSIBLE ORGANIZATION OF PREPARATIONS FOR REVIEW CONFERENCE. SOV'S BASICALLY CONCUR IN US IDEAS, INCLUDING IDEA OF SETTING UP SMALL PREPARATORY COMMISSION. SHUSTOV BELIEVED THREE NPT DEPOSITORY GOVERNMENTS SHOULD TAKE LEADING ROLE AND UNGA SHOULD HAVE AS LITTLE AS POSSIBLE TO DO WITH PREPARATIONS SINCE THERE WERE MANY MEMBERS OF UN WHO WERE NOT PARTIES TO NPT AND WHO WOULD PROBABLY BE VERY VOCAL IN COMMENTING ON NPT QUESTIONS AND CREATING MANY PROBLEMS. US DELOFF EXPLAINED WHY WE THOUGH IT MIGHT BE NECESSARY TO HAVE VERY BRIEF NONCONTENTIOUS UNGA RESOLUTION GIVING LESSING TO NPT REVIEW CONFERENCE AND MAKING POSSIBLE THE PROVISION OF UN SERVICES FOR PREPARATIONS AND FOR CONFERENCE ITSELF. SHUSTOV SAID SUCH A RESOLUTION MIGHT BE CONCEIVABLE BUT IT SHOULD BE VERY GENERAL. HE COMMENTED, FINALLY, THAT IT WOULD BE DESIRABLE FOR IAEA TO HAVE IMPORTANT ROLE IN CONNECTION WITH REVIEW CONFERENCE. SHUSTOV AGREED THAT US AND SOV DELS SHOULD CONTINUE TO CONSULT ON THIS MATTER.

10. PNW AGREEMENT. US DELOFF NOTED THAT FONMIN GROMYKO'S

GA SPEECH HAD INCLUDED STATEMENT THAT OTHER COUNTRIES SHOULD "ADHERE TO PRINCIPLES" OF US SOV PNW AGREEMENT. HE NOTED US VIEW THAT PNW AGREEMENT WAS BILATERAL MATTER BETWEEN US AND USSR AND THAT WE CERTAINLY HOPED PNW WOULD NOT BE A MATTER THAT MIGHT IN ANY WAY BECOME INVOLVED IN UNGA POLEMICS. HE ASKED WHETHER SHUSTOV COULD EXPLAIN FURTHER WHAT SOVS HAD IN MIND. SHUSTOV RESPONDED THAT SOVS THOUGH IT WOULD BE GOOD THING IF OTHER COUNTRIES WISHED THEMSELVES TO CONCLUDE AGREEMENTS SIMILAR TO US

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SOV AGREEMENT AND IN ANY EVENT OTHER COUNTRIES SHOULD ACT IN SAME SPIRIT AS US AND SOVS UNDER THEIR BILATERAL AGREEMENT. HOWEVER, SOVS DID NOT INTEND TO INTRODUCE OR TO STIMULATE UN RES BASED ON PNW AGREEMENT. SOVS ALSO CERTAINLY DID NOT INTEND TO SUGGEST THAT OTHERS COULD FORMALLY ADHERE TO US-SOV AGREEMENT. IF ANY OTHER COUNTRY SUGGESTED THIS, SOVS WOULD, OF COURSE, CONSULT WITH US ABOUT THE MATTER.

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